H. B. 2029 1 2 3 (By Delegate Fleischauer) [Introduced February 13, 2013; referred to the 4 5 Committee on the Judiciary.] 6 7 8 9 10 A BILL to amend and reenact §6B-3-1 and §6B-3-4 of the Code of West Virginia, 1931, as amended, all relating to requiring the 11 12 reporting and publication of all compensation, including 13 contingent compensation, paid to lobbyists for all lobbying 14 activities; and providing a definition of "contingent 15 compensation." 16 Be it enacted by the Legislature of West Virginia: That §6B-3-1 and §6B-3-4 of the Code of West Virginia, 1931, 18 as amended, be amended and reenacted, all to read as follows: 19 ARTICLE 3. LOBBYISTS. 20 §6B-3-1. Definitions. As used in this article, unless the context in which used 21 22 clearly indicates otherwise: (1) "Compensation" means money or any other thing of value 23

- 1 received or to be received by a lobbyist from an employer for
- 2 services rendered.
- 3 (2) "Contingent compensation" means money or any other thing
- 4 of value received or to be received by a lobbyist from an employer
- 5 for successful lobbying activity.
- 6 (2) (3) "Employer" or "lobbyist's employer" means any person
- 7 who employs or retains a lobbyist.
- 8 (3) (4) "Expenditure" means payment, distribution, loan,
- 9 advance deposit, reimbursement, or gift of money, real or personal
- 10 property or any other thing of value; or a contract, promise or
- 11 agreement, whether or not legally enforceable.
- 12 (4) (5) "Government officer or employee" means a member of the
- 13 Legislature, a legislative employee, the Governor and other members
- 14 of the board of Public Works, heads of executive departments and
- 15 any other public officer or public employee under the legislative
- 16 or executive branch of state government who is empowered or
- 17 authorized to make policy and perform nonministerial functions. In
- 18 the case of elected offices included herein, the term "government
- 19 officer or employee" includes candidates who have been elected but
- 20 who have not yet assumed office.
- 21 (5) (6) "Legislation" means bills, resolutions, motions,
- 22 amendments, nominations and other matters pending or proposed in
- 23 either house of the Legislature and includes any other matters that
- 24 may be the subject of action by either house or any committee of

- 1 the Legislature and all bills or resolutions that, having passed
- 2 both houses, are pending approval or veto by the Governor.
- 3 (6) (7) "Lobbying" or "lobbying activity" means the act of
- 4 communicating with a government officer or employee to promote,
- 5 advocate or oppose or otherwise attempt to influence:
- 6 (i) The passage or defeat or the executive approval or veto
- 7 of any legislation which may be considered by the Legislature of
- 8 this state; or
- 9 (ii) The adoption or rejection of any rule, regulation,
- 10 legislative rule, standard, rate, fee or other delegated
- 11 legislative or quasi-legislative action to be taken or withheld by
- 12 any executive department.
- (7) (8) "Lobbying firm" means any business entity, including
- 14 an individual contract lobbyist, which meets either of the
- 15 following criteria:
- 16 (A) The business entity receives or becomes entitled to
- 17 receive any compensation, other than reimbursement for reasonable
- 18 travel expenses, for the purpose of lobbying on behalf of any other
- 19 person, and any partner, owner, officer or employee of the business
- 20 entity.
- 21 (B) The business entity receives or becomes entitled to
- 22 receive any compensation, other than reimbursement for reasonable
- 23 travel expenses, to communicate directly with any elected state
- 24 official, agency official or legislative official for the purpose

- 1 of lobbying on behalf of any other person.
- 2 (8) (9) (A) "Lobbyist" means any individual employed by a
- 3 lobbying firm or who is otherwise employed or contracts for
- 4 economic consideration, other than reimbursement for reasonable
- 5 travel expenses, to communicate directly or through his or her
- 6 agents with any elective state official, agency official or
- 7 legislative official for the purpose of promoting, advocating,
- 8 opposing or otherwise attempting to influence:
- 9 (i) The passage or defeat or the executive approval or veto of
- 10 any legislation which may be considered by the Legislature of this
- 11 state; or
- 12 (ii) The adoption or rejection of any rule, legislative rule,
- 13 standard, rate, fee or other delegated legislative or quasi-
- 14 legislative action to be taken or withheld by any executive
- 15 department.
- 16 (B) The term "lobbyist" does not include the following
- 17 persons, who are exempt from the registration and reporting
- 18 requirements set forth in this article, unless they engage in
- 19 activities which would otherwise subject them to the registration
- 20 and reporting requirements:
- 21 (i) Persons who limit their lobbying activities to appearing
- 22 before public sessions of committees of the Legislature, or public
- 23 hearings of state agencies, are exempt.
- 24 (ii) Persons who limit their lobbying activities to attending

- 1 receptions, dinners, parties or other group functions and make no 2 expenditure in connection with such lobbying are exempt.
- (iii) Persons who engage in news or feature reporting 4 activities and editorial comment as working members of the press, 5 radio or television and persons who publish or disseminate such 6 news, features or editorial comment through a newspaper, book, 7 regularly published periodical, radio station or television station 8 are exempt.
- (iv) Persons who lobby without compensation or other consideration, other than reimbursement for reasonable travel expenses, for acting as lobbyists, who are not employed by a lobbying firm or lobbyist employer, and whose total expenditures in connection with lobbying activities do not exceed \$150 during any calendar year, are exempt. The exemptions contained in this subparagraph and in subparagraph (ii) are intended to permit and encourage citizens of this state to exercise their Constitutional rights to assemble in a peaceable manner, consult for the common good, instruct their representatives, and apply for a redress of grievances. Accordingly, such persons may lobby without incurring any registration or reporting obligation under this article. Any person exempt under this subparagraph or subparagraph (ii) may at his or her option register and report under this article.
- 23 (v) Persons who lobby on behalf of a nonprofit organization 24 with regard to legislation, without compensation, and who restrict

- 1 their lobbying activities to no more than twenty days or parts
- 2 thereof during any regular session of the Legislature, are exempt.
- 3 The commission may promulgate a legislative rule to require
- 4 registration and reporting by persons who would otherwise be exempt
- 5 under this subparagraph, if it determines that such rule is
- 6 necessary to prevent frustration of the purposes of this article.
- 7 Any person exempt under this subparagraph may, at his or her
- 8 option, register and report under this article.
- 9 (vi) The Governor, members of the Governor's staff, members of
- 10 the board of Public Works, officers and employees of the executive
- 11 branch who communicate with a member of the Legislature on the
- 12 request of that member, or who communicate with the Legislature,
- 13 through the proper official channels, requests for legislative
- 14 action or appropriations which are deemed necessary for the
- 15 efficient conduct of the public business or which are made in the
- 16 proper performance of their official duties, are exempt.
- 17 (vii) Members of the Legislature are exempt.
- 18 (viii) Persons employed by the Legislature for the purpose of
- 19 aiding in the preparation or enactment of legislation or the
- 20 performance of legislative duties are exempt.
- 21 (ix) Persons rendering professional services in drafting
- 22 proposed legislation or in advising or rendering opinions to
- 23 clients as to the construction and effect of proposed or pending
- 24 legislation are exempt.

- 1 (9) (10) "Person" means any individual, partnership, trust,
- 2 estate, business trust, association or corporation; any department,
- 3 commission, board, publicly supported college or university,
- 4 division, institution, bureau or any other instrumentality of the
- 5 state; or any county, municipal corporation, school district or any
- 6 other political subdivision of the state.

## 7 §6B-3-4. Reporting by lobbyists.

- 8 (a) A registered lobbyist shall file with the commission
- 9 reports of his or her lobbying activities and compensation, signed
- 10 by the lobbyist. The reports shall be filed three times a year as
- 11 follows:
- 12 (1) On or before May 15, a lobbyist shall report all lobbying
- 13 activities in which he or she engaged from January 1 through April
- 14 30. The report shall include all compensation, including contingent
- 15 <u>compensation</u>, <u>paid to the lobbyist for</u> all lobbying activities
- 16 engaged in during this period. The report shall be published on
- 17 the West Virginia Secretary of State web site.
- 18 (2) On or before September 15, a lobbyist shall report all
- 19 lobbying activities in which he or she engaged from May 1 through
- 20 August 31. The report shall include all compensation, including
- 21 contingent compensation, paid to the lobbyist for all lobbying
- 22 activities engaged in during this period. The report shall be
- 23 published on the West Virginia Secretary of State web site.
- 24 (3) On or before January 15, a lobbyist shall report all

- 1 lobbying activities in which he or she engaged from September 1
- 2 through December 31. The report shall include compensation,
- 3 including contingent compensation, paid to the lobbyist for all
- 4 lobbying activities engaged in during this period. The report
- 5 shall be published on the West Virginia Secretary of State web
- 6 site.
- (b) If the date on which a lobbyist expenditure report is due 8 falls on a Saturday, Sunday or legal holiday, the report will be 9 considered timely filed if it is postmarked not later than the next 10 business day. If a registered lobbyist files a late report, the 11 lobbyist shall pay the commission a fee of \$10 for each late day, 12 not to exceed a total of \$250. If a registered lobbyist fails to 13 file a report or to pay the required fee for filing an untimely 14 report, the commission may, after written notice sent by certified 15 mail, return receipt requested, suspend the lobbyist's privileges 16 as a registered lobbyist until the lobbyist has satisfactorily 17 complied with all reporting requirements and paid the required fee. (c) (1) Except as otherwise provided in this section, each 19 report filed by a lobbyist shall show the total amount of all 20 expenditures for lobbying activities made or incurred by on behalf 21 of the lobbyist during the period covered by the report. 22 report shall also show subtotals segregated according to financial 23 category, including meals and beverages; living accommodations; 24 advertising; travel; contributions; gifts to public officials or

- 1 employees or to members of the immediate family of a public
- 2 official or employee; and other expenses or services.
- 3 (2) Lobbyists are not required to report the following:
- 4 (A) Unreimbursed personal living and travel expenses not
- 5 incurred directly for lobbying;
- 6 (B) Any expenses incurred for the lobbyist's own living 7 accommodations;
- 8 (C) Any expenses incurred for the lobbyist's own travel to and
- 9 from public meetings or hearings of the legislative and executive
- 10 branches; or
- 11 (D) Any expenses incurred for telephone and any office
- 12 expenses, including rent and salaries and wages paid for staff and
- 13 secretarial assistance.
- 14 (d) If a lobbyist is employed by more than one employer, the
- 15 report shall show the proportionate amount of the expenditures in
- 16 each category incurred on behalf of each of his or her employers.
- 17 (e) The report shall describe the subject matter of the
- 18 lobbying activities in which the lobbyist has been engaged during
- 19 the reporting period.
- 20 (f) If, during the period covered by the report, the lobbyist
- 21 made expenditures or expenditures were made or incurred on behalf
- 22 of the lobbyist in the reporting categories of meals and beverages,
- 23 living accommodations, travel, gifts or other expenditures, other
- 24 than for those expenditures governed by subsection (g) of this

1 section, the lobbyist shall report the name of the public official 2 or employee to whom or on whose behalf the expenditures were made, 3 the total amount of the expenditures, and the subject matter of the 4 lobbying activity, if any: Provided, That a registered lobbyist 5 who entertains more than one public official or public employee at 6 a time with meals and beverages complies with the provisions of 7 this section if he or she reports the names of the public officials 8 or public employees entertained and the total amount expended for 9 meals and beverages for all of the public officials or public 10 employees entertained: Provided, however, That where several 11 lobbyists join in entertaining one or more public officials or 12 public employees at a time with meals and beverages, each lobbyist 13 complies with the provisions of this section by reporting the names 14 of the public officials or public employees entertained and his or 15 her proportionate share of the total amount expended for meals and 16 beverages for all of the public officials or public employees 17 entertained. Under this subsection, no portion of the amount of an 18 expenditure for a dinner, party or other function sponsored by a 19 lobbyist's employer need be attributed to a particular public 20 official or employee who attends the function if the sponsor has 21 invited to the function all the members of: (1) The Legislature; 22 (2) either house of the Legislature; (3) a standing or select 23 committee of either house; or (4) a joint committee of the two 24 houses of the Legislature. However, the amount spent for the 1 function shall be added to other expenditures for the purpose of

2 determining the total amount of expenditures reported under

3 subdivision (1), subsection (c) of this section: Provided further,

4 That if the expenditure is for a function to which the entire

5 membership of the Legislature has been invited, the lobbyist need

6 only report that fact, the total amount of the expenditure and the

7 subject matter of the lobbying activity.

8 (g) If, during the period covered by the report, the lobbyist 9 made expenditures in the reporting categories of meals and 10 beverages, lodging, travel, gifts and scheduled entertainment for 11 or on behalf of a particular public official or public employee in 12 return for the participation of the public official or employee in 13 a panel or speaking engagement at a meeting, the lobbyist shall 14 report the name of the public official or employee to whom or on 15 whose behalf the expenditures were made and the total amount of the 16 expenditures.

NOTE: The purpose of this bill is to require the reporting and publication of all compensation, including contingent compensation, paid to lobbyists for all lobbying activities. The bill also defines the term "contingent compensation."

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.